

**STATE OF IOWA
DEPARTMENT OF COMMERCE
THE IOWA STATE UTILITIES BOARD**

MIDAMERICAN ENERGY COMPANY

REPORT IN FULFILLMENT OF IOWA CODE 476.6.22

Iowa Nuclear Feasibility Assessment in a Carbon-Constrained Environment

ASSESSMENT BACKGROUND

1 In 2009, significant national and state interest was focused on the implementation of
2 carbon emission constraints on US fossil fueled generating facilities. This effort was
3 highlighted in the US House of Representatives' July 26, 2009 passage of the American
4 Clean Energy and Security Act (a/k/a Waxman-Markey); which would have implemented
5 a "cap and trade" approach to reducing carbon emissions for US fossil generating
6 facilities and implemented significant greenhouse gas emission reductions¹. With the
7 potentially significant compliance costs for carbon emissions from Iowa's fossil fueled
8 electricity generation, utilities, Office of Consumer Advocate, legislators and other
9 stakeholders supported the adoption of state legislation to assess if nuclear generation
10 would be viable in Iowa in a carbon constrained environment. The 2010 Iowa legislation
11 adopted established a new section to the Iowa Code (i.e., Section 476.6.22), attached as
12 Schedule 1. Section 476.6.22(a) states,

13 *It is the intent of the general assembly to require certain rate-regulated public utilities to*
14 *undertake analyses of and preparations for the possible construction of nuclear*
15 *generating facilities in this state that would be beneficial in a carbon-constrained*
16 *environment.*

¹ Waxman Markey would have begun the cap and trade program by 2012 based upon allowances (metric ton of CO₂ emissions); in addition the bill would have implemented greenhouse gas emission reductions from 2005 levels of 17 percent by 2020 and 42 percent by 2030.

17 Section 476.6.22 contained other provisions addressing:

- 18 • Recovery of reasonable and prudent costs associated with the analysis,
19 476.6.22(b)
- 20 • Filing of annual reports with the Iowa Utilities Board (“IUB” or “Board”) and
21 other information the Board deems appropriate, 476.6.22(b)
- 22 • Description of costs eligible for the rider includes those consistent with Nuclear
23 Regulatory Commission (“NRC”) guidance as well as “...costs related to the
24 study and use of sites for nuclear generation.” 476.6.22(c)

25 This report communicates MidAmerican’s findings in the “analysis of and preparations
26 for the possible construction of nuclear generating facilities” in Iowa that would be
27 beneficial in a carbon-constrained environment as required by Iowa Code 476.6.22.

28 Consistent with the annual report filings to the IUB, MidAmerican has focused on four
29 major questions necessary to meet the requirements outlined above:

- 30 • Can future Iowa nuclear generation deployments be cost effective in a carbon
31 constrained environment?,
- 32 • Are there suitable preferred candidate sites for Iowa nuclear generating facilities
33 and, if so, where would they be located?,
- 34 • Are nuclear technologies technically feasible for an Iowa deployment, especially
35 light-water-cooled, passive, small modular reactor (“SMR”) technologies
36 currently under development?, and
- 37 • Are there significant economic development benefits for Iowa and the local
38 region associated with nuclear generation development?

39 The above questions were viewed in the long-term with potentially 2,400 MW of
40 generation being deployed at suitable Iowa candidate sites in the 2020s and 2030s and
41 having a 60 year nuclear operating life². Future carbon constraints were viewed by the
42 external experts as resulting in the elimination of the construction of new coal fueled
43 facilities in the near-term³, imposing limitations and early retirements on the existing
44 U.S. fossil fueled steam generating fleet⁴, and possibly imposing a carbon fee⁵ for each
45 ton of carbon dioxide emitted.

46 This report is not intended to recommend the construction or development of any specific
47 generation resource, nor complete the determination of proposed sites. The identification
48 of a specific generating capacity type and need and the timing of that need in Iowa would
49 be put forth under the requirements of Iowa Code 476A. This timing would be
50 determined, in part, as the carbon and other environmental constraints continue to
51 develop, available generation technologies emerge, unit retirements are considered and
52 additional load growth continues net of energy efficiency programs.

53 To complete this assessment effort MidAmerican obtained the services of nationally
54 recognized experts in the fields of nuclear and natural gas financial analysis, nuclear
55 generation technology and nuclear facility site analysis. The key principal subject matter
56 experts for this report included:

² The generation was assumed to be deployed in 300 MW increments over 13 years, see Figure 21: Exhibit RJS-4, “A Comprehensive Financial and Economic Assessment of Future Iowa Baseload Generation in a Carbon-Constrained Environment”, NERA Economic Consulting (NERA), February 2013; in addition

³ The NERA assessment resulted in no new coal fueled generation being added without carbon capture and sequestration beginning in 2013. For scenarios with carbon pricing, new coal generation with carbon capture and sequestration is projected to emerge in 2040; without carbon pricing, carbon capture and sequestration on new coal units is projected to emerge in 2060. See pages 32 through 35 and 54 through 58: Exhibit RJS-4

⁴ In 2020, NERA Economic Consulting (NERA) envisioned New Source Performance Standards (NSPS) requiring a 2% improvement from the weighted average heat rate of the same fuel type and state as in 2012. This standard tightens by an additional 1% every five years. The NERA models exogenously implements this rule’s impact by setting retirement years for generating units that did not meet the heat rate standards. See page 34, Exhibit RJS-4

⁵ NERA incorporated a \$20.27 per metric ton of CO₂ (2011\$) beginning in 2020 in the economic analysis, See page 35, Exhibit RJS-4.

57 Sargent & Lundy LLC (“Sargent & Lundy”) and its subcontractors:

- 58 • Nuclear site analysis
- 59 • Nuclear business plans (budgets and staffing)
- 60 • Nuclear technology evaluations

61 NERA Economic Consulting (“NERA”) and its subcontractors:

- 62 • Natural gas price forecasting and modeling
- 63 • Economic assessments
- 64 • State economic development impacts

ASSESSMENT CONCLUSIONS

65 The assessment’s subject matter experts prepared the following key reports:

- 66 • “Site Selection Study”, prepared by Sargent & Lundy, December 2012, 289 pages
67 (Exhibit RJS-2)
- 68 • “Site Selection Phase II Report”, prepared by Sargent & Lundy, April 2013, 91
69 pages (Exhibit RJS-3)
- 70 • “A Comprehensive Financial and Economic Assessment of Future Iowa Baseload
71 Generation in a Carbon-Constrained Environment”, prepared by NERA Economic
72 Consulting, February 2013, 142 pages (Exhibit RJS-4)

73 These summary reports were supported by various topical reports on the technical aspects
74 of the assessment completed. MidAmerican used the findings of these key reports and
75 other inputs in reaching the following conclusions:

- 76 1. In a carbon constrained environment⁶, nuclear generation deployments in Iowa
77 offer the potential to be a cost effective generating option over their operating life
78 when compared to natural gas combined cycle units. Critical evaluation inputs
79 into this analysis include the future domestic natural gas supply, level of future
80 economic growth, U.S. carbon pricing policy and the pricing of SMR engineering,
81 procurement and construction contracts.
- 82 2. Following a detailed site selection process, a site in Muscatine County appears
83 suitable for nuclear generation deployment; no conditions that would be expected
84 to make this site unlicensable or economically unfeasible were identified after an
85 initial assessment. However, significant additional analysis and submittal of an
86 Early Site Permit application to the Nuclear Regulatory Commission (“NRC”)
87 would be necessary to confirm the site can be licensed; a process that would take
88 several years and could cost an estimated \$50 million.
- 89 3. Small modular reactors appear to have several potential advantages for an Iowa
90 deployment compared to existing legacy⁷ nuclear designs, including: improved
91 safety, smaller required investment and the ability to incrementally match load
92 growth. However, the NRC certification of the designs may take well into this
93 decade to complete.

⁶ For the economic assessment, NERA projected a “carbon constrained environment” as having three components:

- Carbon capture and sequestration requirements for new coal units,
- Carbon emission limitations on existing fossil steam generating units, generally retiring the least efficient units earlier, and
- A potential price on carbon dioxide emissions applied at point of emission in all energy sectors.

For additional specific NERA details see Exhibit RJS-4, “A Comprehensive Financial and Economic Assessment of Future Iowa Baseload Generation in a Carbon-Constrained Environment” pages 17 through 20 and 53 through 56.

⁷ Legacy nuclear designs are those generally developed during the 1960s and 1970s that are characterized by the use of multiple, redundant, active safety systems to provide an increased depth of safety and protection to the public.

- 94 4. An Iowa nuclear deployment could result in considerably greater Iowa economic
95 development benefits than a comparable natural gas combined cycle deployment
96 based upon positive impacts on employment, gross state product, and personal
97 disposable income in Iowa. In the site's local region, an estimated 795 employees
98 would work at a fully developed 1,500 MW site; these operational employees
99 would stimulate the creation of approximately 1,107 additional induced and
100 indirect jobs in the local region. Total employment income for the local region
101 during the plant's operating life, from all sources, is estimated at \$134 million
102 annually.
- 103 5. There is not an apparent urgency to proceed with IUB or NRC applications for the
104 deployment of a nuclear facility in Iowa. Potentially, the next several years could
105 add clarity regarding:
- 106 a. The structure, level of reductions, schedule, and application of US
107 Environmental Protection Agency ("EPA") greenhouse gas restrictions for
108 new and existing fossil fueled generation⁸, including any resulting forced
109 shutdown of fossil generation on MidAmerican and the region.

⁸ On April 12, 2012, the EPA proposed a New Source Performance Standard for Carbon Dioxide Emissions from New Coal and Natural Gas Fueled Units. The rule would establish a nationwide standard of 1,000 pounds of carbon dioxide emitted per megawatt-hour. The proposed rule has not been finalized. On April 10, 2013 the acting EPA administrator commented the EPA would begin working with states to regulate greenhouse gas emissions from existing power plants in fiscal 2014. However, the EPA later released the statement "To clarify, EPA currently has no plans to regulate GHG emissions from existing power plants. As the Acting Administrator said today, a variety of potential options are on the table, but the Agency is currently focused on reviewing the more than 2 million comments received on its proposed standards for new power plants." Midwest Energy News, April 12, 2013 [Midwest Energy News » Comments Feed](#)

- 110 b. Refined reserve estimates, development restrictions (if any), export
111 approvals, resource recovery and risks associated with future domestic
112 natural gas supply.
- 113 c. Regulatory approvals of SMR designs and associated NRC rulemakings.
- 114 d. Firming of price commitments from SMR vendors for engineering,
115 procurement and construction contracts; assessed as a critical input for
116 decision making between generation alternatives.

117 When there is an established need for baseload generation in the future, and should it be
118 demonstrated to be beneficial for customers to be nuclear fueled, it is anticipated
119 MidAmerican would need to begin the data collection and filing of applications with the
120 IUB and NRC approximately 8 to 10 years prior to any nuclear unit commercial
121 operation, to accommodate the extensive regulatory review process.

APPROACH TO REQUIREMENTS OF IOWA CODE 476.6.22

122 The following underlined key sections of 476.6.22 were identified as providing the
123 requirements of the nuclear assessment:

- 124 1. “It is the intent of the general assembly to require certain rate-regulated public
125 utilities [MidAmerican] to undertake analyses of and preparations for the possible
126 construction of nuclear generating facilities in this state that would be beneficial
127 in a carbon-constrained environment.” (476.6.22(a))

128 To comply with the requirements of the underlined portions of the Iowa Code,
129 MidAmerican completed analyses to address the following questions:

- 130 a. Can future Iowa nuclear generation deployments be cost effective in a
131 carbon constrained environment?,

- 132 b. Are there suitable preferred candidate sites for Iowa nuclear generating
133 facilities and where would they be located?,
- 134 c. Are nuclear technologies technically potentially feasible for an Iowa
135 deployment, especially the light-water passive SMR technologies
136 currently under development?, and
- 137 d. Are there economic development differences for Iowa and the local region
138 surrounding potentially suitable candidate sites, if the future Iowa
139 baseload generation mix includes nuclear generation alternatives?
- 140 2. The utility shall file such information with the board as the board deems
141 appropriate, including the filing of an annual report identifying and explaining
142 expenditures identified in the rider as items for cost recovery, and any other
143 information required by the board. (476.6.22b)
- 144 a. MidAmerican filed the first annual report identifying and explaining
145 expenditures on November 23, 2011 (Docket TF-2011-0134). The Board
146 issued a request for additional information on December 12, 2011, which
147 MidAmerican provided on December 22, 2011. The Board closed the
148 docket on January 13, 2012.
- 149 b. MidAmerican filed its second annual report identifying and explaining
150 expenditures on November 16, 2012 (Docket TF-2012-0636). The Board
151 provided MidAmerican an approval letter on December 14, 2012.
- 152 c. This filing is intended to present to the Board a final summary of the
153 findings of the analysis of the preparations for the possible construction of
154 nuclear generating facilities in Iowa.

155 3. “Costs that may be recovered through the rider described in paragraph “b” shall
156 be consistent with the ‘United States Nuclear Regulatory Guide, Section 4.7,
157 General Site Suitability Criteria for Nuclear Power Stations, Revision Two, April
158 1998,’ including costs related to the study and use of sites for nuclear generation.”
159 (476.6.22 c)

160 To fulfill the requirements of the underlined sections MidAmerican completed the
161 following:

- 162 a. Retained an outside consultant experienced in completing the site
163 selection process consistent with Regulatory Guide 4.7 (i.e., Sargent &
164 Lundy);
- 165 b. Used an accepted industry methodology to complete the “study and use”
166 of a potential site consistent with Regulatory Guide 4.7, beginning with
167 the state of Iowa as the region of interest;
- 168 c. Obtained options to land at the identified potentially suitable candidate
169 sites to facilitate additional on-site investigations; and
- 170 d. Completed the economic and technical assessment to evaluate if the use of
171 a site could be necessary.

DISCUSSION OF MIDAMERICAN’S CONCLUSION 1

172 Conclusion 1: *In a carbon constrained environment, nuclear generation deployments in*
173 *Iowa offer the potential to be a cost effective generating option over their operating life*
174 *when compared to natural gas combined cycle units. Critical evaluation inputs into this*
175 *analysis include the future domestic natural gas supply, level of future economic growth,*

176 *US carbon pricing policy and the pricing of SMR engineering, procurement and*
177 *construction contracts.*

178 MidAmerican selected NERA Economic Consulting ("NERA") to assess whether nuclear
179 generation could be a cost effective generating option in Iowa. In response, NERA
180 completed the study, "*A Comprehensive Financial and Economic Assessment of Future*
181 *Iowa Baseload Generation in a Carbon-Constrained Environment*". (Exhibit RJS-4)

182 In this report, NERA concluded, "A nuclear SMR deployment could be a cost effective
183 choice for MidAmerican's customers compared to a deployment of natural gas combined
184 cycle over the anticipated 60-year life of a nuclear SMR facility."⁹ This conclusion was
185 based upon NERA's independent analysis presented in the referenced report, which
186 assume the future would be carbon constrained.

187 NERA Analytical Approach

188 To complete the assessment, NERA developed an analytical approach summarized as
189 follows:

- 190 • NERA developed projections for eight specific US energy market scenarios
191 through 2080 based upon three primary drivers: 1) domestic natural gas supply
192 availability, 2) economic growth, and 3) US environmental and carbon policy,
193 assigning a specific probability of occurrence to each of the eight energy market
194 scenarios.
- 195 • Using a nationally-recognized forecasting model (i.e., National Energy Modeling
196 System or "NEMS") developed by the Department of Energy's ("DOE") Energy
197 Information Administration ("EIA"), NERA produced eight national and Iowa-

⁹ See Executive Summary pages 1 through 9, Exhibit RJS-4

198 specific natural gas price projections for a carbon constrained future, adjusting for
199 the three primary drivers in each of the eight specific energy market scenarios.

200 • Using the projections from the NEMS model along with two different baseload
201 generation deployment plans for MidAmerican (either natural gas combined cycle
202 or nuclear SMR), NERA completed revenue requirement comparisons over the
203 period 2012 through 2080 for a gradual 2,400 MW (nominal) deployment of
204 baseload natural gas and nuclear generation in Iowa between 2020 and 2033.

205 NERA Energy Market Scenarios¹⁰

206 NERA developed eight specific energy market scenarios based upon the combination of
207 natural gas supply, economic growth, and federal environmental policy, which are shown
208 in the figure below. Each of the input variables was weighted based upon NERA's
209 assessment of the probability of the occurrence¹¹. This resulted in a probability of the
210 likely outcome of each of the eight energy scenarios.

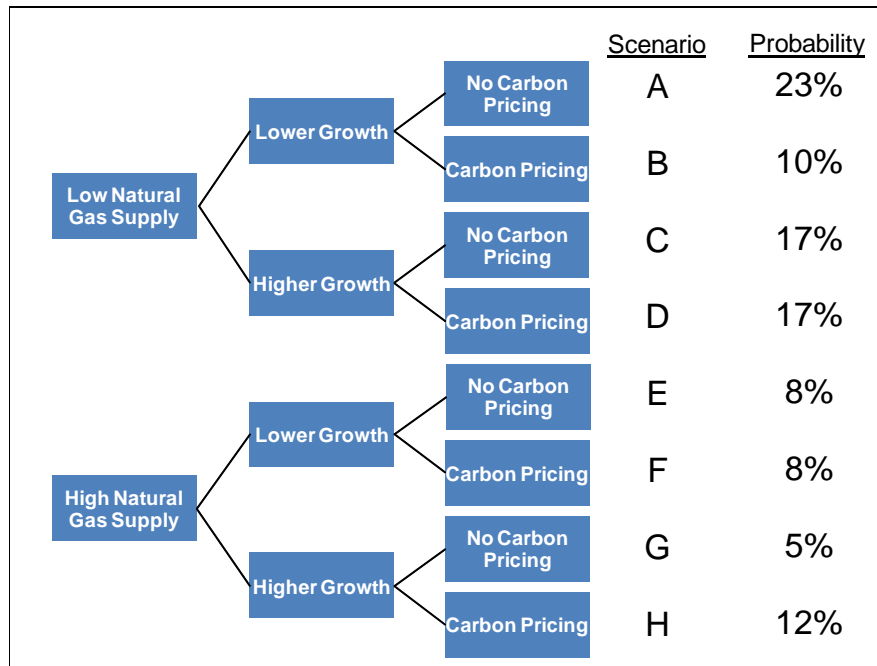
211

¹⁰ The eight energy market scenarios are discussed in Section II. Energy Market Scenarios, Exhibit RJS-4 pages 13 through 26

¹¹ See Figure 12, Exhibit RJS-4, page 23 for weighting factors for each variable.

212

Energy Market Scenario Tree



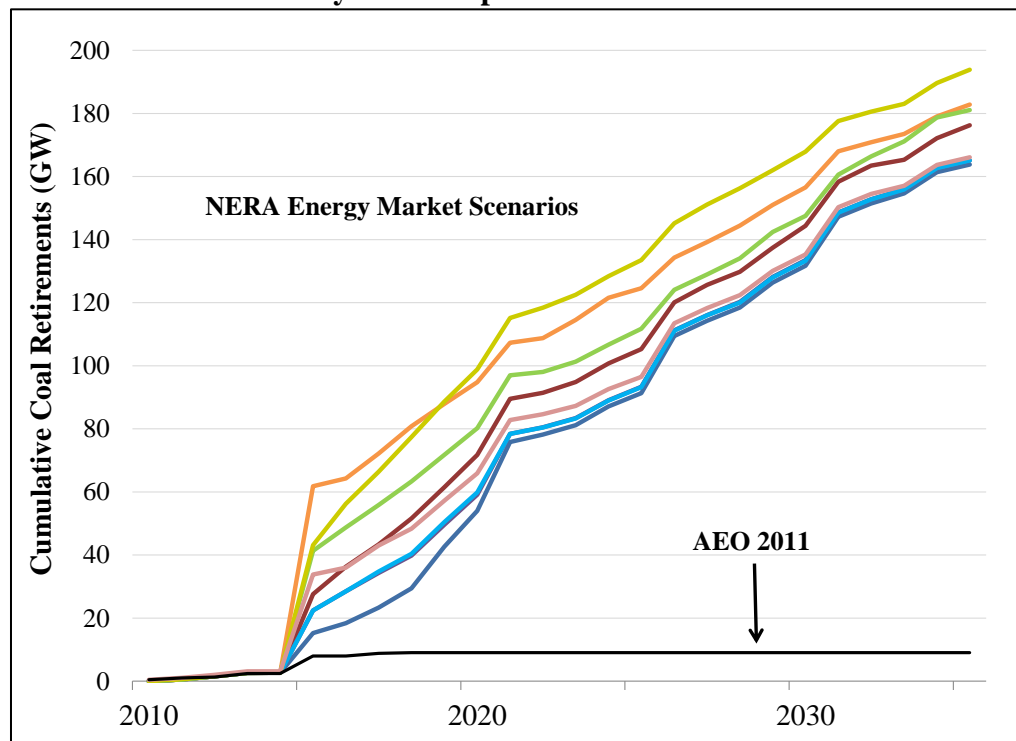
- 213 • NERA used two natural gas supply projections: one directly from the EIA
 214 assumptions from the Annual Energy Outlook (“AEO”) 2011 Reference Case
 215 (i.e., High Natural Gas Supply), and a second (i.e., Low Natural Gas Supply)
 216 based upon a combination of EIA assumptions selected by NERA experts¹² to
 217 reflect an alternative natural gas resource and recovery projection with
 218 comparable likelihood to that of the 2011 AEO Reference Case.
- 219 • For economic growth¹³, NERA utilized two values of US gross domestic product
 220 (“GDP”) (annual growth of 2.7% and 3.2% from 2012 through 2035) consistent
 221 with EIA’s AEO 2011 Reference Case and High Economic Growth Case.
- 222 • To capture the “carbon constrained environment”, NERA projected potential EPA
 223 environmental constraints on emissions of greenhouse gases (“GHGs”) and other

¹² In the 2012 AOE, EIA reduced its Reference Case natural gas resource assumption by 42%, which is more consistent with the NERA expert opinion, see Figure 11, page 22, Exhibit RJS-4

¹³ The resulting average electricity growth rates vary between 0.3% and 1.2% for the eight energy market scenarios, see Figure 57, page 100 Exhibit RJS-4.

224 emissions associated with fossil fueled generation. To incorporate GHG
 225 constraints for all eight scenarios, NERA developed a representation of the
 226 implementation of new source performance standards (“NSPS”) for GHGs from
 227 existing coal and other fossil fueled steam units¹⁴. The NERA NSPS
 228 representation sets efficiency limits by state. This would result in a significant
 229 increase in coal unit retirements between 2010 and 2035, as shown below (these
 230 GHG policies are not reflected in EIA’s AEO 2011 Reference Case shown for
 231 comparison, which assumes no carbon constraints).

**Cumulative US Coal Retirements (in GW) in Eight NERA Energy Market Scenarios
 in this Analysis – Comparison with AEO 2011**



232 In addition to the NSPS GHG constraints, NERA also included the probability of
 233 “Carbon Pricing” of \$20.27 per metric ton of CO₂ emissions beginning in 2020 and

¹⁴ For discussion of these environmental assumptions see Section III C. 3, Environmental, Exhibit RJS-4, page 31 through 34.

234 escalating at 5% per year in real terms in four of the energy market scenarios so
235 identified.

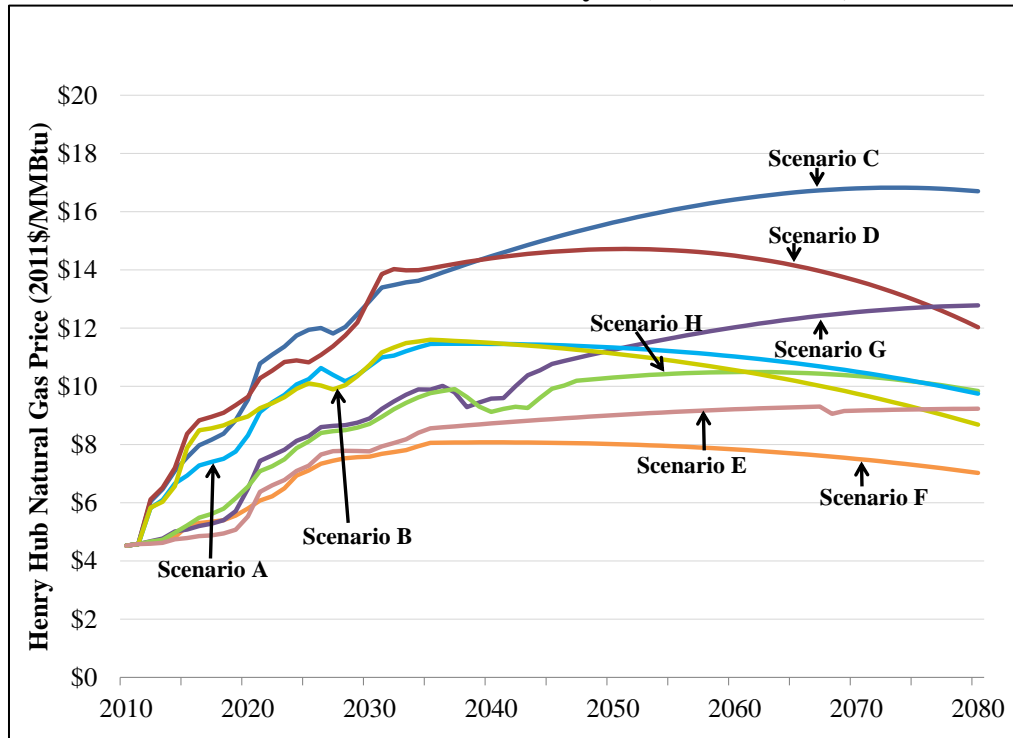
236 Resulting NERA Natural Gas Price Projections¹⁵

237 NERA developed a natural gas forecast for each of the eight energy market scenarios.
238 The NERA forecast method used EIA's integrated NEMS model¹⁶ through 2035, which
239 assessed the energy needs across all US energy consuming sectors (e.g., electricity,
240 industrial and commercial use, residential heating use, transportation, etc.). NERA then
241 extrapolated these results through 2080 using NERA-developed techniques that
242 considered changes in natural gas demand in both electric and non-electric sectors over
243 time. As shown on the following figure, the energy market scenario with high natural gas
244 supply, low economic growth and carbon pricing results in the lowest natural gas price
245 forecast through 2080, while the energy market scenario with low natural gas supply,
246 high economic growth and no carbon pricing provides the highest natural gas prices.

¹⁵ For discussion of results see Section IV. Natural Gas Forecast and Other Key Results for Energy Market Scenarios, Exhibit RJS-4, pages 44 through 58.

¹⁶ The National Energy Modeling System or NEMS is discussed in additional detail in Appendix B – Model Descriptions, Exhibit RJS-4, page 120 through 124.

Henry Hub Natural Gas Price Projections through 2080 under Eight Energy Market Scenarios in this Analysis (2011\$/mmBtu)



Energy Market Scenario	A	B	C	D	E	F	G	H
Natural Gas Supply	Low	Low	Low	Low	High	High	High	High
Economic Growth	Low	Low	High	High	Low	Low	High	High
Carbon Price	No	Yes	No	Yes	No	Yes	No	Yes
Probability	23%	10%	17%	17%	8%	8%	5%	12%

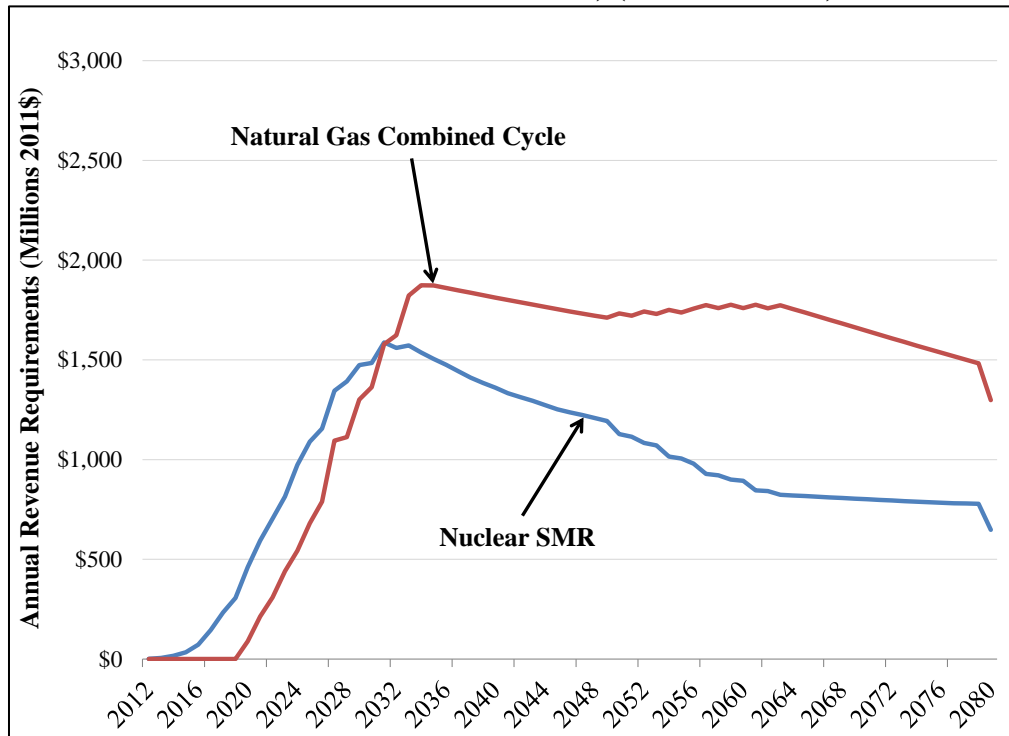
247 Revenue Requirement Comparisons: Nuclear Compared to Natural Gas Combined
 248 Cycle¹⁷
 249 NERA calculated revenue requirements for each of the eight energy market scenarios
 250 assuming either an Iowa natural gas combined cycle or nuclear SMR 2,400 MW
 251 (nominal) gradual deployment from 2020 through 2033. The revenue requirements

¹⁷ Financial analysis of the natural gas and nuclear deployment options are discussed in Section V. Financial Analysis of Exhibit RJS-4, pages 61 through 89 and Appendix A, Key Additional Results, pages 105 through 119

252 utilized NERA information from the natural gas price projections along with natural gas
253 combined cycle unit information (primarily from EIA's AEO 2011), combined with
254 nuclear SMR information from Sargent & Lundy and utility revenue requirement models.
255 NERA evaluated the results as differences in the present value of these revenue
256 requirements through 2080.

257 The comparison of the revenue requirements of an Iowa 2,400 MW nuclear or natural gas
258 combined cycle deployment between 2020 through 2033 for the energy market scenario
259 considered most likely by NERA (i.e., Scenario A) is shown on the following figure. The
260 years prior to 2033 show higher annual revenue requirements for the nuclear project
261 because of the financing costs during the construction of the nuclear facility. However,
262 during the operational period the nuclear facility shows lower annual revenue
263 requirements (costs) because of the higher fuel costs associated with the delivered natural
264 gas fuel. On a present value basis, the nuclear deployment scenario has a \$315 million
265 (2011\$) lower present value for this energy market scenario; exhibiting lower annual
266 revenue requirements for about 50 years (i.e., 2030 through 2080).

Annual Revenue Requirements for Nominal 2,400 Nuclear and Natural Gas Deployment for Scenario A, 2012-2080 (Low Natural Gas Supply, Low Economic Growth and No Carbon Price) (2011\$ Millions)



267 Each of the eight energy scenarios exhibit an annual revenue requirement stream similar
 268 in shape to the one provided above for Scenario A¹⁸. However, the discounting of future
 269 years provides a reduction in the present value to the future years. Therefore, as shown
 270 on the following figure, the present value of the natural gas scenarios may be lower even
 271 though the nuclear scenario has lower revenue costs during the last 50 years of the study
 272 period.

¹⁸ Revenue requirements for all eight energy market scenarios are provided in Appendix A – Key Additional Results, Exhibit RJS-4, pages 105 through 112.

**Net Present Value of Revenue Requirements for 2,400 MW Nuclear SMR and
Natural Gas Combined Cycle Deployment for Eight Discrete NERA Natural Gas
Forecasts (2011\$)**

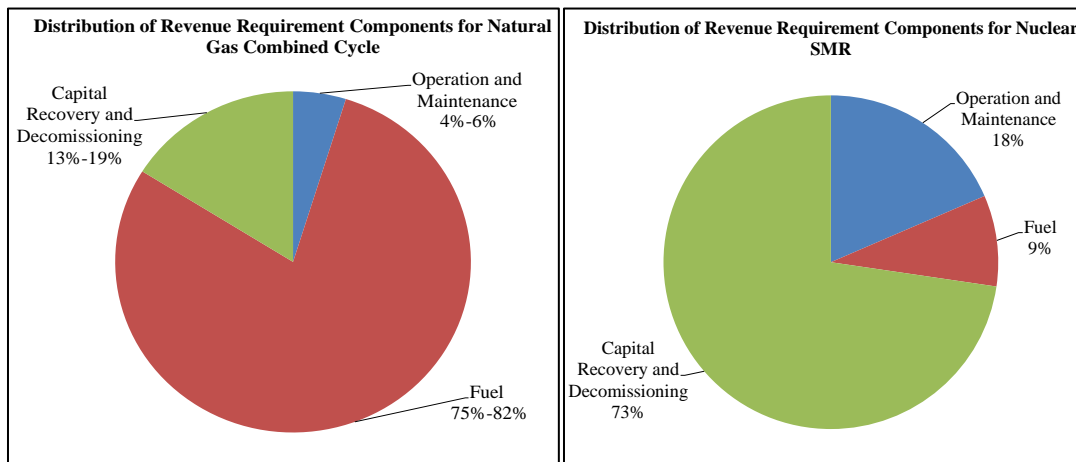
Energy Market Scenario	NPV of Combined Cycle Revenue Requirement (Millions\$)	NPV of Nuclear SMR Revenue Requirement (Millions\$)	NPV of Difference in Revenue Requirements (Millions\$)
A	\$13,080	\$12,765	\$315
B	\$15,417	\$12,765	\$2,652
C	\$15,655	\$12,765	\$2,890
D	\$17,726	\$12,765	\$4,961
E	\$11,051	\$12,765	(\$1,713)
F	\$12,806	\$12,765	\$41
G	\$12,621	\$12,765	(\$144)
H	\$14,556	\$12,765	\$1,791
Probability Weighted Average	\$14,482	\$12,765	\$1,717

Energy Market Scenario	A	B	C	D	E	F	G	H
Natural Gas Supply	Low	Low	Low	Low	High	High	High	High
Economic Growth	Low	Low	High	High	Low	Low	High	High
Carbon Price	No	Yes	No	Yes	No	Yes	No	Yes
Probability	23%	10%	17%	17%	8%	8%	5%	12%

273 As shown above, the nuclear deployment scenarios have a lower present value of revenue
274 requirements in a carbon constrained environment except in energy market scenarios
275 characterized by high natural gas supply and no carbon pricing.

276 A breakout of the revenue requirements for the natural gas and nuclear deployment
277 scenarios is shown in the following figures. For the natural gas combined cycle

278 deployment, NERA estimated that 75% to 82% of the revenue requirements over the 60-
 279 year study period would be related to the delivered price of firm natural gas fuel. The
 280 smallest share of revenue requirements are the operation and maintenance costs,
 281 representing 4% to 6% of the costs, which are attributable to the small staffing
 282 requirements of approximately 25 employees per 500 MW natural gas combined cycle
 283 unit. For a nuclear deployment, 73% of the revenue requirement is related to the
 284 investment and financing of the capital expenditures for the facility. The next largest
 285 component of cost is related to the operation and maintenance of the nuclear facility, the
 286 nuclear facility having a significantly larger operating staff compared to the combined
 287 cycle facility.



288 Based upon these results, NERA completed a comparison of the two primary
 289 differentiators in present value of revenue requirements: 1) the delivered firm natural gas
 290 price projection, and 2) the engineering, procurement and construction (“EPC”) contract
 291 price (i.e., capital investment) of the nuclear SMR generating unit deployment. For each
 292 natural gas price projection, NERA determined a breakeven EPC contract price holding
 293 all other independent variables at their base values. The breakeven EPC cost for nuclear

294 SMR ranges from a low of just over \$3,000/kW to a high of almost \$8,000/kW, as shown
 295 in the following figure. SMR vendors have publicly released EPC price estimates in the
 296 \$4,000 to \$5,000/kW range. However, no firm EPC contracts have been awarded for
 297 these SMRs.

Energy Market Scenario	Breakeven Nuclear SMR EPC Capital Cost (\$/kWe)
A	\$4,514
B	\$6,118
C	\$6,281
D	\$7,702
E	\$3,122
F	\$4,326
G	\$4,199
H	\$5,527

Energy Market Scenario	A	B	C	D	E	F	G	H
Natural Gas Supply	Low	Low	Low	Low	High	High	High	High
Economic Growth	Low	Low	High	High	Low	Low	High	High
Carbon Price	No	Yes	No	Yes	No	Yes	No	Yes
Probability	23%	10%	17%	17%	8%	8%	5%	12%

298 If the EPC contract price that will be offered at a future decision date were to be above
 299 the breakeven contract price in the above figure, then the revenue requirements for the
 300 natural gas fueled combined cycle deployment would be lower (ignoring the possible
 301 benefits of fuel diversity, reduced fuel price volatility, economic development, etc.).

302 NERA reasoned that the future SMR EPC contract price and the breakeven contract price
303 will be known with greater precision when it is time to make the actual decision to
304 commit resources to a nuclear SMR or natural gas combined cycle facility. NERA stated
305 the relatively short construction time for new natural gas combined cycle facility would
306 allow MidAmerican ample time to deploy natural gas combined cycle units (instead of
307 nuclear SMR) if the EPC prices for an SMR deployment are found to be above the
308 breakeven contract price at that decision point and a nuclear SMR deployment is not
309 pursued.

310 Sensitivities and Probability Distribution of Outcomes¹⁹

311 NERA also evaluated several uncertainties independent from the natural gas price
312 projections to obtain a distribution of probable outcomes for deploying nuclear or natural
313 gas in a carbon constrained environment. NERA identified three independent
314 uncertainties as being most relevant:

- 315 1. Delay in Nuclear Deployment - The NERA nuclear delay sensitivity assumed a
316 2.5 year delay beginning in the second quarter of 2012. The 2.5 year delay (to the
317 fourth quarter of 2014) in the nuclear deployment improves the present value of
318 revenue requirements for the nuclear SMR relative to the natural gas combined
319 cycle deployment. This reduction in nuclear deployment revenue requirements is
320 attributable to delaying the relatively higher upfront capital costs associated with
321 nuclear generation. The relatively small magnitude of the reduction is due to the
322 lower offsetting costs of replacement power purchases during the period of delay.
323 This indicates that deferring the decision for nuclear SMR or natural gas

¹⁹ See Section V. 10. Sensitivity Analysis Summary Results, and Section E. Risk Analysis, Exhibit RJS-4, pages 81 through 89 provide additional discussion.

324 combined cycle deployment beyond the second quarter 2012 could be beneficial
325 with respect to customer revenue requirements.

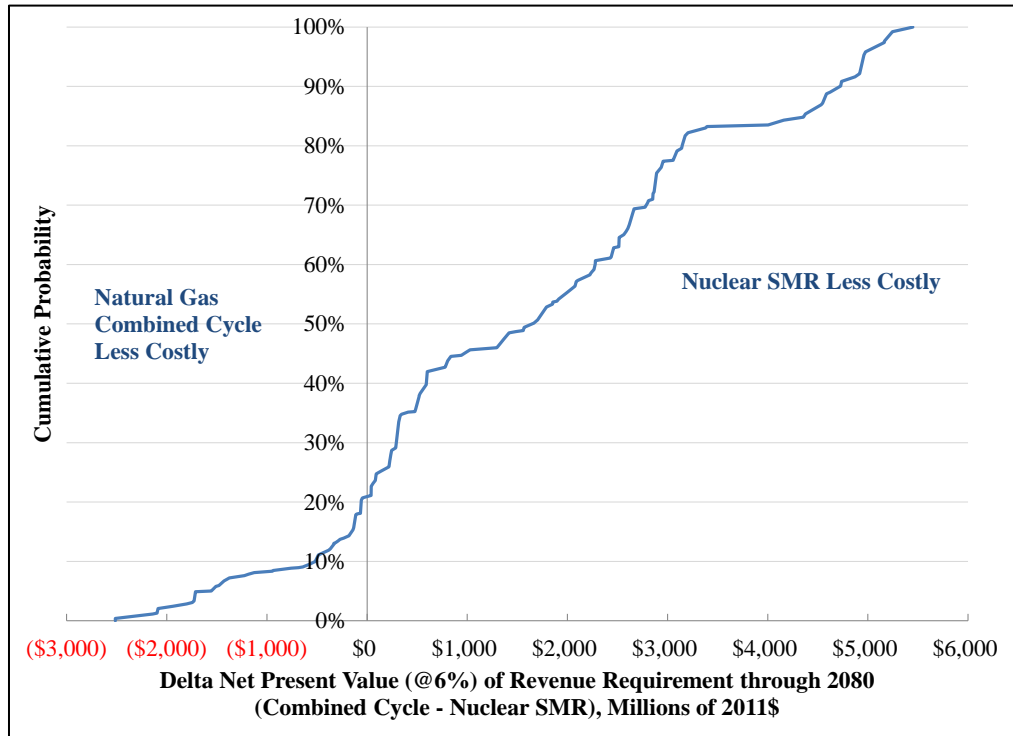
326 2. Uranium fuel prices - While not subject to the same volatility observed in natural
327 gas markets, there is uncertainty associated with available stocks of uranium in
328 the global market. NERA developed two alternatives to its base uranium fuel
329 price forecast one with higher prices and one with lower prices assigning a
330 probability of occurrence to each.

331 3. Fixed operating and maintenance (“O&M”)/labor costs - There is uncertainty
332 regarding both the cost of labor and the quantity of labor for both nuclear and
333 natural gas combined cycle units. The fixed O&M/labor costs for the nuclear
334 SMR units are significantly larger than those for the natural gas combined cycle
335 generating units. NERA developed two alternatives to its base assumptions
336 regarding fixed O&M/labor costs based on percentages of the base forecast. The
337 higher O&M/labor assumptions benefit the natural gas combined cycle revenue
338 requirements because of the SMR’s higher percentage of fixed O&M/labor costs
339 (lower O&M/labor assumptions benefit the nuclear deployment scenario).

340 Using the nuclear SMR cash flow and revenue requirements models provided by
341 MidAmerican and Sargent & Lundy, NERA developed a cumulative probability
342 distribution function combining the uncertainties of the various natural gas price
343 projections and the three significant independent variables. Comparing the deployment
344 of 2,400 MW of incremental generation installed gradually from 2020 through 2033, the
345 projected present value of revenue requirements through 2080 would be less for a nuclear

346 SMR deployment relative to a natural gas combined cycle deployment in approximately
 347 80% of the instances; assuming a carbon constrained environment.

Difference in Net Present Value of 2012 through 2080 Revenue Requirements in a Carbon Constrained Environment



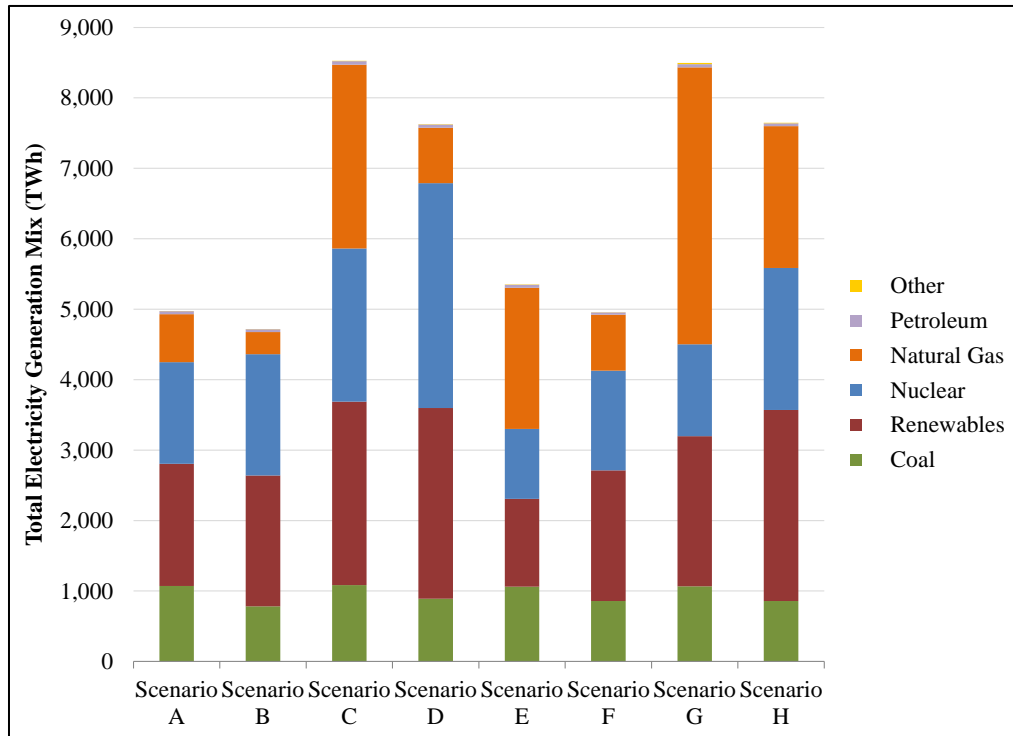
348 Generation Mix in 2080

349 NERA projected the 2080 US energy generation mix in a carbon constrained
 350 environment for each of the energy market scenarios. These results are shown below and
 351 can be summarized as follows:

- 352 1. All current fuel sources remain a viable portion of the generation mix with carbon
 353 capture and sequestration on coal fueled facilities beginning in 2040 (for scenarios
 354 with a carbon price) and 2060 (for scenarios without a carbon price).
- 355 2. Economic growth is a dominate driver and directly related to the amount of energy
 356 consumed.

- 357 3. The long-term supply assumption of natural gas is the primary driver in its continued
 358 use through 2080.
 359 4. Renewable energy resources supply about 20% to 40% of electricity needs, always
 360 greater in the scenarios of a carbon price, if other things are held constant.

Energy Generation Mix in 2080 (TWh)



Energy Scenario	Market	A	B	C	D	E	F	G	H
Natural Gas Supply		Low	Low	Low	Low	High	High	High	High
Economic Growth		Low	Low	High	High	Low	Low	High	High
Carbon Price		No	Yes	No	Yes	No	Yes	No	Yes

DISCUSSION OF MIDAMERICAN'S CONCLUSION 2

361 MidAmerican's second conclusion is as follows:

362 *Conclusion 2: Following a detailed site selection process, a site in Muscatine County*
363 *appears suitable for nuclear generation deployment; no conditions that would be*
364 *expected to make this site unlicensable or economically unfeasible were identified*
365 *after an initial assessment. However, significant additional analysis and submittal of*
366 *an Early Site Permit application to the Nuclear Regulatory Commission ("NRC")*
367 *would be necessary to confirm the site can be licensed; a process that would take*
368 *several years and could cost an estimated \$50 million.*

369 General Assessment Process

370 MidAmerican contracted Sargent & Lundy in May 2010 to perform an assessment for
371 suitable candidate sites. The initial guidance to Sargent & Lundy was to identify one or
372 more sites consistent with NRC Regulatory Guide 4.7 and which have the potential to
373 accommodate all US light-water reactor designs, resulting in a minimum site design limit
374 of 1,500 MW of generation. The assessment followed a systematic, industry-accepted
375 process to characterize and select one or more sites that comply with the site suitability
376 criteria described in NRC Regulatory Guide 4.7; and the additional guidance addressed in
377 Iowa Code 476.6.22. The assessment utilized the Electric Power Research Institute
378 (EPRI) report, *Siting Guide: Site Selection and Evaluation Criteria for an Early Site*
379 *Permit*, ("EPRI Siting Guide"), which provides a structured process for compliance with
380 NRC requirements. The Sargent & Lundy site assessment was completed in two phases.
381 The purpose of the Phase I study was to identify, based on publicly available information,
382 one or more potentially suitable sites for a possible nuclear generation in the state of

383 Iowa. Such sites would then be further evaluated in a Phase II study based on more
384 detailed evaluations as to the suitability of these sites.

385 Phase I Site Selection Study

386 The Phase I Site Selection Study is provided as Exhibit RJS-2. The primary objectives of
387 the Phase I Site Selection Study were to assess the entire state of Iowa for the availability
388 of potential nuclear sites in a systematic, flexible, defensible, and quantitative manner
389 consistent with the requirements of Iowa Code 476.6.22.

390 The Phase I study was based on information available in the public domain and from
391 public access reconnaissance level site visits. The site properties were not accessible in
392 Phase I, and on-site investigations were not feasible. Project-specific discussions with
393 landowners and elected officials were also not practical in Phase I.

394 The Phase I study process applies an increasingly granular set of nuclear siting
395 characteristics designed to select the more favorable sites during each step of the process,
396 which is outlined in the following figure²⁰.

²⁰ See Section 3, Site Selection Process, Exhibit RJS-2, pages 3-1 through 3-16 for discussion of the general site selection process.

State of Iowa

Apply Exclusionary and Broad Avoidance Criteria (e.g., Seismic, Geology, Population, Transmission, Parks) to Identify Potential Areas of Iowa for Consideration

Candidate Areas

Apply More Detailed Avoidance Criteria (e.g., Water Availability, Topology, Floodplains, Transportation Access) to Identify Specific Land Parcels

Potential Sites

Apply Avoidance Criteria in Higher Granularity (e.g., Major Nuclear Licensing Issues, Environmental Acceptability, Engineering and Cost Issues) to Potential Sites

Candidate Sites

Apply Suitability Criteria and Ranking after Publicly Available Field Reconnaissance

Preferred Site(s)

Obtain On-Site Access and Reconnaissance

397 Completing the process required the execution of the following major tasks:

- 398 1. Establish the Region of Interest²¹. The Region of Interest²² (ROI) is the area to be
 399 considered in performing the site selection study, and in this application was the
 400 entire state of Iowa.
- 401 2. Develop Siting Criteria. Siting criteria are the factors and conditions used to
 402 identify Candidate Areas, Potential Sites, and Candidate Sites and to perform a
 403 comprehensive evaluation of the identified Candidate Sites. In this instance the
 404 siting criteria followed the EPRI Siting Guide which incorporates the Regulatory
 405 Guide 4.7 requirements.
- 406 3. Identify Candidate Areas. Candidate Areas are areas within the ROI that remain
 407 after unsuitable areas are eliminated.

²¹ See Section 4, Region of Interest, Exhibit RJS-2, pages 4-1 through 4-5 for general discussion of the region of interest.

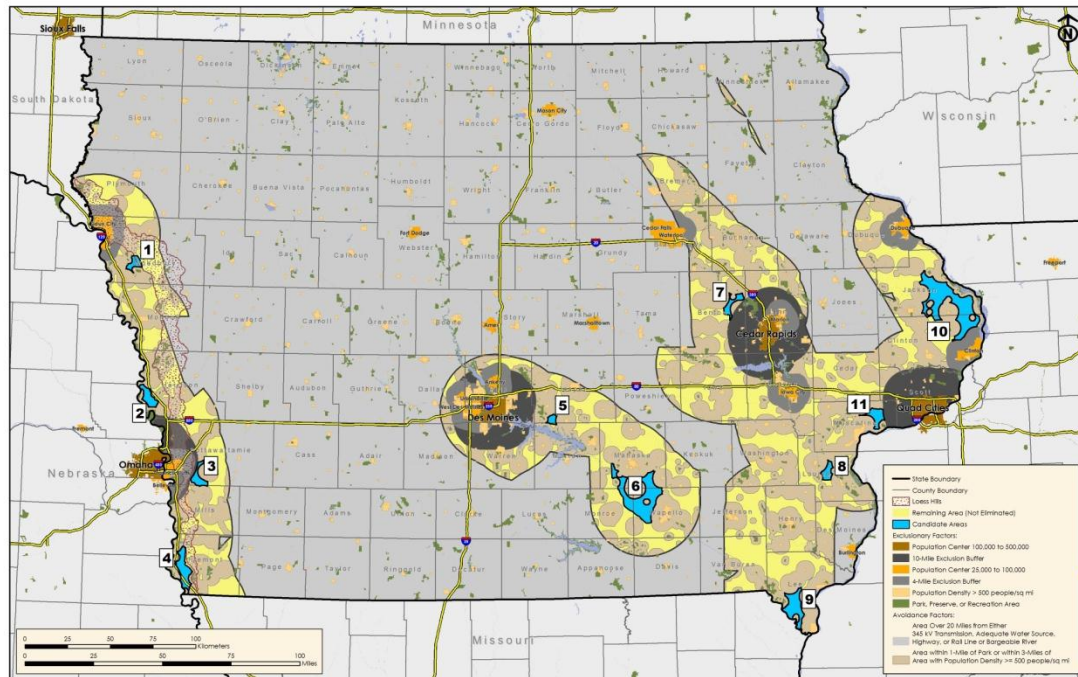
²² Terms are defined in defined in NUREG-1555

- 408 4. Identify Potential Sites. Potential Sites are specific locations within the Candidate
409 Areas that are identified for preliminary assessment in establishing Candidate
410 Sites.
- 411 5. Identify Candidate Sites. Candidate Sites are those Potential Sites that are
412 considered to be among the best sites that can reasonably be found in the Region
413 of Interest for the siting of a nuclear power plant.
- 414 6. Evaluate Candidate Sites. Candidate Sites were evaluated using numerical scoring
415 criteria based on Regulatory Guide 4.7 and the EPRI Siting Guide to identify the
416 highest ranked sites.

417 Beginning with the state of Iowa as the Region of Interest, unsuitable areas within this
418 region were eliminated. These included avoiding those areas with limited access to
419 water, transportation, and transmission or with high population densities or potential
420 public amenity impacts. In total, 11 suitable Candidate Areas throughout Iowa were
421 identified as shown below²³:

²³ The selection of the candidate areas and the criteria used are discussed in Section 5 Candidate Areas, Exhibit RJS-2, pages 5-1 through 5-19.

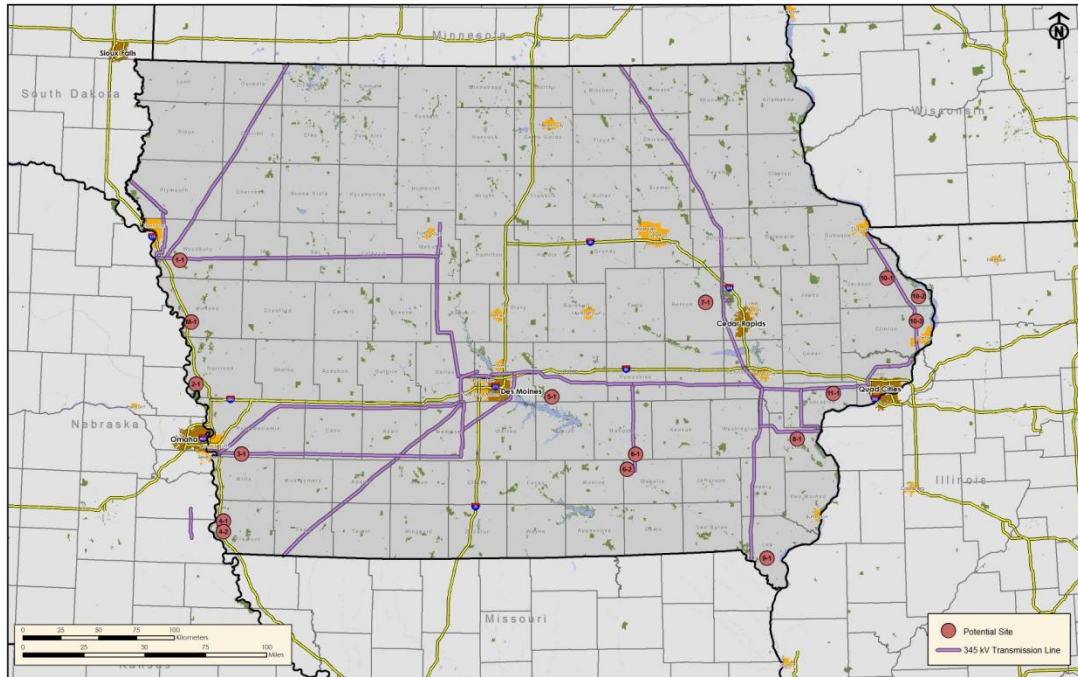
Candidate Areas



422 In order to identify Potential Sites²⁴, the Candidate Areas were screened for specific
 423 locations that appeared suitable for a nuclear generation deployment. Existing fossil
 424 power plant sites and other properties owned by MidAmerican were considered, but none
 425 were found to be suitable applying the screening criteria consistently. In addition, state
 426 and county economic development agencies were asked to identify properties that met
 427 certain minimum requirements and were potentially available for industrial development.
 428 Several agencies provided information regarding such properties, and one of these
 429 properties was found to meet the screening requirements and was included as a Potential
 430 Site. Overall, 16 Potential Sites were identified. These Potential Sites, located across
 431 Iowa, are shown below.

²⁴ The selection of the potential sites from the candidate areas is discussed in Section 6, Potential Sites, Exhibit RJS-2, pages 6-1 through 6-15.

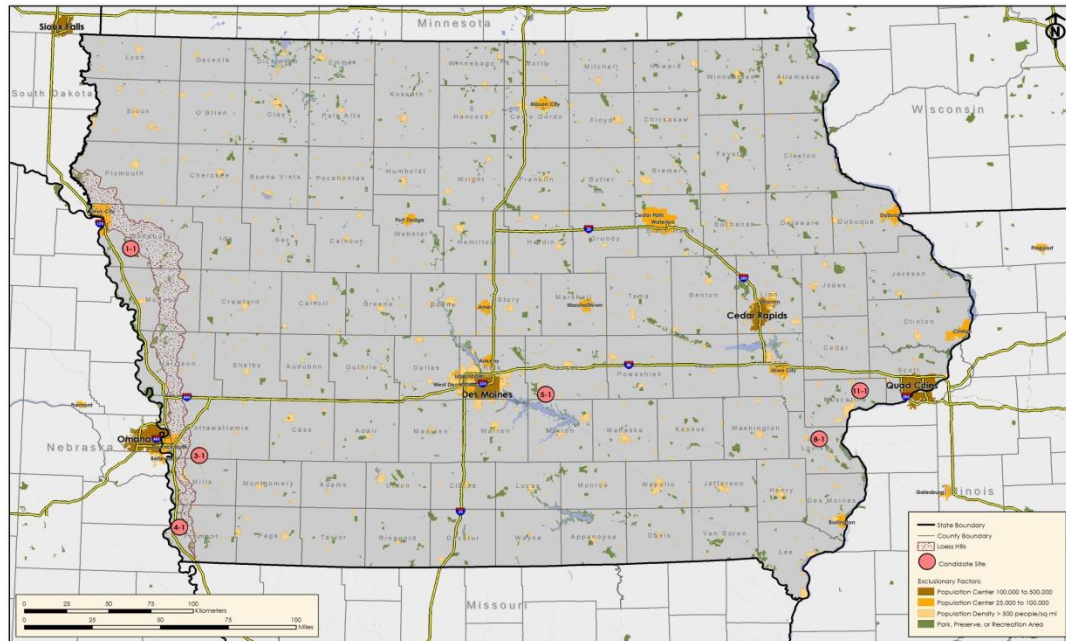
Potential Sites



432 The Potential Sites were subjected to an initial scoring evaluation of physical
 433 characteristics by Sargent & Lundy²⁵, and the six most favorable locations were selected
 434 as Candidate Sites. These Candidate Sites are shown below:

²⁵ The selection of the candidate sites from the potential sites is discussed in Section 7 Candidate Site, Exhibit RJS-2, pages 7-1 through 7-14. The evaluation criteria and scores of the potential sites are shown on Table 7-2, Summary of Potential Site Scores, Exhibit RJS-2, page 7-12.

Candidate Sites



435 The Candidate Sites were further evaluated using numerical scoring criteria based on
 436 Regulatory Guide 4.7 and the EPRI Siting Guide. The numerical scores covered 49
 437 criteria related to Health & Safety, Environmental, Socioeconomic & Land Use, and
 438 Engineering & Cost issues²⁶. The Candidate Sites were then ranked according to their
 439 numerical scores, with and without the application of importance weighting factors. As
 440 shown in the figure below, the sites in Fremont County (Site 4-1) and Muscatine County
 441 (Site 11-1) were the most favorable Candidate Sites with regard to the factors considered
 442 in Phase I.

²⁶ The winnowing process is discussed in Section 8, Evaluation of Candidate Site, Exhibit RJS-2, pages 8-1 through 8-37. The evaluation criteria of the candidate sites are shown in Exhibit RJS-2, Appendix M, Candidate Site Numerical Scoring Criteria, and the evaluated numerical scores on Table 8-12, Summary of Numerical Site Scores, Exhibit RJS-2, page 8-36.

Phase I Site Rankings Based on Total Weighted Scores

Site	Total Weighted Score
11-1	681
4-1	632
8-1	585
5-1	569
1-1	565
3-1	564

443 The Fremont County (Site 4-1) and Muscatine County (Site 11-1) sites were the highest-
 444 ranked sites based on weighted and unweighted overall scores. They also were the
 445 highest-ranked sites based on scores related to Environmental and Socioeconomic &
 446 Land Use impacts. In addition, a qualitative assessment of significant advantages and
 447 disadvantages found that the Fremont County and Muscatine County sites have the most
 448 advantages and the fewest disadvantages of all of the Candidate Sites. Therefore, these
 449 sites were selected for further study for potential use in hosting a nuclear generating
 450 facility in Phase II.

451 Phase II Site Selection Study²⁷

452 The Site Selection Study Phase II objective was to perform more detailed evaluations of
 453 the suitability of the sites identified in Phase I to provide a greater understanding if one,
 454 both, or neither of the sites may be usable. The Phase II Site Selection Study included a
 455 more detailed evaluation, including obtaining additional information that was not readily

²⁷ Exhibit RJS-3, Site Selection Phase II Report, Completed by Sargent & Lundy LLC, April 2013 includes the discussion of all the supporting analysis that was completed.

456 publicly available, or which required on-site confirmation or local public contacts. The
457 Phase II assessments were completed for each potential site in the following areas:

- 458 • Wetlands and endangered species evaluations
- 459 • Cultural resource investigations
- 460 • Socioeconomic impact studies
- 461 • Site environmental walk downs and assessment
- 462 • Water and wastewater evaluation
- 463 • External industrial and transportation hazard investigations
- 464 • External flooding evaluations
- 465 • Makeup water availability and conceptual locations
- 466 • Geotechnical investigations

467 One of the primary purposes of the Phase II study was to identify any prohibitive
468 characteristics (i.e., conditions that could make a site unlicensable or economically
469 unfeasible) that might be present at either site. Examples of potential prohibitive
470 characteristics include: environmental conditions such as extensive wetlands and
471 significant cultural resources; and geotechnical conditions such as excessive settlement
472 potential, inadequate soil bearing capacity, and extensive soil liquefaction potential. The
473 Phase II information also allowed a more complete evaluation of the siting requirements
474 specified in Regulatory Guide 4.7 and the EPRI Siting Guide.

475 Phase II Assessment Scores

476 A total of 25 additional evaluation criteria which were not evaluated in Phase I were
477 included in the Phase II numerical evaluations relying upon on-site data and site specific
478 contacts. This resulted in a total of 74 site evaluation factors being considered in Phase I

479 and Phase II. The two preferred sites were ranked according to their total weighted
 480 scores (obtained by summing the numerical scores after multiplying each score by its
 481 Importance Weighting Factor) and their total unweighted scores (obtained by summing
 482 the numerical scores without applying Importance Weighting Factors)²⁸. The results of
 483 the Phase II scoring are shown below:

Phase II Site Rankings Based on Health & Safety Scores

Site	Weighted Score
Muscatine	335
Fremont	304

Phase II Site Rankings Based on Environmental Scores

Site	Weighted Score
Muscatine	203
Fremont	190

Phase II Site Rankings Based on Socioeconomic & Land Use Scores

Site	Weighted Score
Muscatine	147
Fremont	140

²⁸ Exhibit RJS-3, Table 3-3 provides the scoring of both sites for all criteria, see pages 3-52 through 3-56.

Phase II Site Rankings Based on Engineering & Cost Scores

Site	Weighted Score
Muscatine	277
Fremont	229

Phase II Site Rankings All Areas

Site	Total Weighted Score
Muscatine	962
Fremont	863

484 The total weighted scores for the Muscatine County and the Fremont County sites were
 485 962 and 863, respectively. The unweighted scores for the Muscatine County and the
 486 Fremont County sites were 280 and 255, respectively. The Muscatine County site has
 487 significantly higher weighted and unweighted overall total scores. In addition, the
 488 Muscatine County site ranks higher according to the scores in each of the four categories
 489 of issues considered (Health & Safety, Environmental, Socioeconomic & Land Use, and
 490 Engineering & Cost).

491 Phase II Assessment of Risks

492 In summary, the Phase II evaluations did not uncover any conditions or characteristics
 493 which would be expected to prohibit licensing at either of these preferred candidate sites.
 494 The two sites are similar to one another with regard to many of the factors evaluated.
 495 However, there is the potential for significant economic risks for the Fremont County site
 496 resulting from external flooding issues. The worst-case maximum flood level due to
 497 upstream dam failures could range between Elevation 963 feet and Elevation 982 feet.

498 These high flood levels would greatly impact the economic suitability of the Fremont
499 County site because they may require raising the site grade as high as 50 feet above the
500 existing grade or constructing a protective berm, requiring fill to be trucked in at a
501 significant expense. The upstream dam failure evaluations for the nearby Fort Calhoun
502 and Cooper nuclear generating stations are in progress by the licensees of those facilities.
503 These evaluations will provide additional NRC regulatory certainty for the dam failure
504 flood evaluation methodology for the Fremont County site. Until then, there are
505 significant economic risks related to external flooding hazards at the Fremont site. The
506 cost of raising the site grade at the Fremont County site for flood protection is estimated
507 to be greater than \$500 million. By comparison, the total earthwork cost for the
508 Muscatine County site is in the range of \$35 million to \$115 million. In addition, due to
509 the high groundwater table and alluvial soils at the Fremont County site, dewatering for
510 deep SMR foundations at the site would be significantly more complex and expensive
511 compared to that at the Muscatine County site.

512 No karst features were encountered during the Phase II on-site geotechnical
513 investigations at the Muscatine County site, but based on regional geology, this site has
514 low to medium risks associated with the potential for karst features. These risks could be
515 managed through grouting and foundation design provisions, if they were identified in
516 the future.

517 Initial, transmission line stability evaluations have shown that the new transmission
518 infrastructure required for the Fremont County site is more elaborate and more costly
519 than that for the Muscatine County site. The Muscatine County site required about 185
520 fewer miles of transmission infrastructure, as an initial estimate.

521 Phase II Site Assessment Conclusions²⁹

522 The results of Sargent & Lundy's Phase II evaluations indicate that the Muscatine County
523 site is the more favorable site with regard to the issues considered. In addition to having
524 the highest overall scores for the 74 site evaluation factors considered, the Muscatine
525 County site has less economic risks associated with external flooding, soils, dewatering,
526 transmission, and to a more limited extent industrial hazards.

527 The Phase II assessment provided valuable insight into suitability of sites when
528 comparing the Muscatine County and Fremont County sites, both which were considered
529 viable.

DISCUSSION OF MIDAMERICAN'S CONCLUSION 3

530 Conclusion 3: *Small modular reactors appear to have several potential advantages for*
531 *an Iowa deployment compared to existing legacy nuclear units, including: improved*
532 *safety, smaller required investment and the ability to incrementally match load growth.*
533 *However, the NRC certification of the designs may take well into this decade to complete.*

534 A critical step in completing the "analyses of and preparations for the possible
535 construction of nuclear generating facilities in this state that would be beneficial in a
536 carbon-constrained environment" is to assess the technical viability of emerging nuclear
537 reactor technologies. Because of their smaller incremental size and passive safety
538 features, light-water-cooled, pressurized water small modular reactors (SMRs) may be a
539 preferred reactor technology for a deployment in Iowa. The future decision to deploy this
540 specific technology requires the assessment of available SMR technologies, including the
541 capabilities of the SMR technology suppliers, and other business and strategic

²⁹ A complete discussion of Sargent & Lundy's conclusions is included in Exhibit RJS-3, Section 4. Summary and Conclusions, pages 4-1 through 4-7

542 considerations. To assess the viability of these SMR technologies, MidAmerican
543 completed the following:

- 544 • MidAmerican staff directly participated in the Nuclear Energy Institute Small
545 Modular Reactor Task Force to understand the regulatory and licensing issues.
546 This included public meetings with the NRC to discuss SMR specific regulatory
547 topics.
- 548 • Nondisclosure agreements were negotiated with SMR vendors that allowed
549 MidAmerican and its technical expert, Sargent & Lundy, to meet with each of the
550 SMR vendors to freely discuss and assess the feasibility of SMRs; including items
551 which may be considered confidential and proprietary by the vendors.
- 552 • MidAmerican staff directly participated in the SMR reactor vendors' customer or
553 industrial advisory committees, which allowed for utility representatives to be
554 briefed on the designs' progress and provide feedback to the reactor vendors on
555 each design.
- 556 • MidAmerican directed its technical expert, Sargent & Lundy to provide its
557 assessment as to each of the proposed SMR vendor's: a) technical design, b)
558 ability to be licensed, c) ability of the reactor vendor consortium to deliver the
559 technology as promised and d) cost effectiveness.

560 The SMR technologies assessed included those being designed by NuScale Power, LLC;
561 Generation mPower, Inc; Westinghouse Electric Company; and SMR LLC (Holtec
562 International Company). The information used in these assessments is confidential and
563 subject to non-disclosure agreements with the corresponding SMR suppliers.

564 The four SMR designs evaluated all have passive safety design features and have
565 enhanced safety³⁰ and design benefits when compared to the current operating fleet of
566 Generation III reactors, including those of the Fukushima Daiichi plant in Japan.

567 The Sargent & Lundy review noted the following general potential benefits of a SMR
568 design employing passive safety systems:

- 569 • Plant designs with orders of magnitude in improved safety when compared to
570 initial US nuclear deployments,
- 571 • Reduction or elimination of the number of active safety systems resulting in
572 increased safety, lower overnight construction costs and lower operation and
573 maintenance (O&M) costs;
- 574 • Increased levels of automation for plant operations potentially resulting in the
575 need for fewer plant operators and more economical plant operations;
- 576 • Improved integration of the: a) handling and storage of used fuel, b) generation
577 and storage of low-level radioactive waste, and c) plant security requirements
578 into the initial physical plant design making these operations safer and less
579 expensive; and
- 580 • Designs which permit standardized off-site manufacturing for modular
581 construction, potentially resulting in lower costs, shorter on-site construction
582 schedule, and improved quality.

583 While these are potential benefits of the SMR designs, the certification of a reactor
584 design is completed by the NRC only after an extensive review process. The SMR vendor
585 submittals of the design certification applications to the NRC are reported as follows:

³⁰ For example, NuScale Power LLC has recently announced that its SMR design is expected to achieve safe cool down indefinitely, with no operator actions, no AC or DC (battery) power and no additional water.

- 586 • Generation mPower, LLC: Third quarter 2014
- 587 • NuScale Power, LLC: Third quarter 2015
- 588 • Westinghouse Electric Company: Second quarter 2014

589 Assuming a four to five year review process by the NRC, design certifications would be
590 awarded by the end of this decade.

DISCUSSION OF MIDAMERICAN'S CONCLUSION 4

591 Conclusion 4: *An Iowa nuclear deployment could result in considerably greater Iowa*
592 *economic development benefits than a comparable natural gas combined cycle*
593 *deployment based upon positive impacts on employment, gross state product, and*
594 *personal disposable income in Iowa. In the site's local region, an estimated 795*
595 *operational employees would work on a fully developed 1,500 MW site; these operational*
596 *employees would stimulate the creation of approximately 1,107 additional induced and*
597 *indirect jobs in the local region. Total employment income for the local region during*
598 *the plant's operating life, from all sources, is estimated at \$134 million annually.*

599 To assess the economic development impacts of a SMR nuclear or natural gas combined
600 cycle deployment, MidAmerican completed two evaluations:

- 601 • NERA evaluated the differences in Iowa employment, gross state product and
602 disposable income, if 2,400 MW of nuclear compared to natural gas generation
603 was deployed across Iowa; including the impact of differential electricity prices in
604 Iowa, and
- 605 • The impact on direct, indirect and induced jobs, tax revenues, home values and
606 support services in the local region around the preferred sites were assessed by
607 Sargent & Lundy.

608 Iowa Statewide Economic Development Impacts

609 NERA evaluated the Iowa economic development impacts for the 2,400 MW Iowa
610 nuclear SMR and natural gas combined cycle deployment options using the nationally
611 recognized REMI Policy Insights Plus (“PI+”) model³¹. The REMI PI+ model includes
612 as inputs the estimates of the types and locations of the cash flows associated with the
613 alternative baseload generation deployments and the resulting revenue requirements
614 impact on Iowa electricity and natural gas rates.

615 The deployments of nuclear SMR and natural gas combined cycle generation have
616 fundamental differences in the timing and composition of costs over the lifetime of each
617 asset. This directly impacts economic development in Iowa. These differences include:

- 618 1. Higher on-site employment and expenditures for supplies at a nuclear SMR site;
- 619 2. Higher fuel costs for a natural gas combined cycle deployment that results in
620 higher payments to entities outside Iowa; and
- 621 3. Differential Iowa electricity rates over the period through 2080 for the nuclear
622 SMR and natural gas combined cycle deployments.

623 The economic development benefits to Iowa are more positive for a nuclear SMR
624 deployment compared to a natural gas combined cycle generation deployment for each of
625 the eight energy market scenarios, as shown below.

³¹ Macroeconomic impacts on Iowa of the natural gas and nuclear deployment options are discussed in Section VI. Iowa Economic Development Analysis of Exhibit RJS-4, pages 90 through 104.

**Comparison of Difference in Macroeconomic Results through 2080: Nuclear SMR
less Natural Gas Combined Cycle in Iowa (All dollar values in 2011\$)**

Scenario Characteristics				Iowa Macroeconomic Results		
Energy Market Scenario	Average Henry Hub Price (\$/mmBtu)	Average Electricity Demand Growth Rate	CO ₂ Price in 2020 (2010\$/metric ton)	Present Value Increase in Iowa GSP (Millions\$)	Average Annual Increase in Iowa Employment (Jobs)	Present Value Increase in Disposable Personal Income (Millions\$)
A	\$10.77	0.4%	\$0	\$5,336	7,039	\$4,922
B	\$10.46	0.3%	\$20	\$8,786	9,932	\$7,104
C	\$14.97	1.2%	\$0	\$6,744	7,396	\$5,775
D	\$13.53	1.0%	\$20	\$8,435	8,365	\$6,813
E	\$8.64	0.5%	\$0	\$2,358	5,109	\$3,055
F	\$7.60	0.4%	\$20	\$4,584	6,657	\$4,454
G	\$11.08	1.1%	\$0	\$3,625	5,269	\$3,813
H	\$9.94	1.0%	\$20	\$5,705	6,778	\$5,096

Energy Market Scenario	A	B	C	D	E	F	G	H
Natural Gas Supply	Low	Low	Low	Low	High	High	High	High
Economic Growth	Low	Low	High	High	Low	Low	High	High
Carbon Price	No	Yes	No	Yes	No	Yes	No	Yes
Probability	23%	10%	17%	17%	8%	8%	5%	12%

626 The specific findings shown in the above figure are summarized below:

- 627 1. The present value of the Iowa Gross State Product (“GSP”) through 2080 is
628 estimated to be approximately \$5 billion higher for a nuclear SMR deployment
629 for the most likely energy market scenario (Scenario A – low natural gas supply,
630 low economic growth, no carbon price), with a range of increases in Iowa GSP

631 across the eight energy market scenarios for the nuclear scenarios of \$2.4 billion
632 to \$8.8 billion.

633 2. The Iowa average annual employment is estimated to be 7,000 higher³² for a
634 2,400 MW nuclear SMR compared to a natural gas deployment for the most likely
635 Scenario A, with a range of increases in average annual employment across the
636 eight energy market for the nuclear deployment scenarios of 5,109 to 9,932.

637 3. The present value of Iowa disposable personal income is \$5 billion higher for a
638 nuclear SMR compared to a natural gas deployment for the most likely Scenario
639 A, with a range of increases in Iowa disposable personal income across the eight
640 energy market scenarios for the nuclear deployment of \$3 billion to \$7 billion.

641 There is no evaluated scenario, in a carbon constrained environment, in which the Iowa
642 economic development is better through the deployment of 2,400 MW of natural gas
643 generation compared to nuclear generation for the assessment period.

644 Local and Regional Socioeconomic Development Impacts³³

645 Because the Muscatine County potential site was assessed as a suitable preferred
646 candidate site with the strongest characteristics, the socioeconomic development impacts
647 as assessed by Sargent & Lundy for the Muscatine County region are presented below.

648 The socioeconomic impacts of constructing and operating a nominal 1,500 MW SMR
649 facility would occur primarily in a six-county region surrounding the Muscatine County
650 site. Demographic, economic, and employment data for this region were analyzed to
651 estimate the direct and indirect effects of constructing and operating a potential nuclear
652 facility. The results indicate that the six-county region would experience an increase in

³² Note the Iowa employment values include the employment associated with the operation and support of the generating facilities and the employment impacts of changes in electricity rates.

³³ See Exhibit RJS-3, Site Selection Phase II Report, page 3-11

653 employment, income, economic activity, population, and tax revenues as a result of a
 654 nuclear facility deployment. There would be relatively minor increases in the incremental
 655 cost of providing public services and relatively minor demands on existing housing stock.
 656 The assessment indicated the facility would have predominantly positive effects on the
 657 region, and these effects would be stable and long term.

658 During the peak construction years, the nuclear power facility would provide up to
 659 approximately 1,880 temporary jobs to Muscatine County, and over the 11-year
 660 construction period, the construction workforce would receive total salaries of
 661 approximately \$1.2 billion. Approximately 30% of the 1,880 peak construction
 662 workforce would be expected to migrate into the region, resulting in an in-migration of
 663 564 workers. The in-migrated construction workers would stimulate the creation of
 664 approximately 457 temporary induced and indirect jobs. These direct, indirect and
 665 induced construction jobs would generate an additional employment income of
 666 approximately \$75.8 million annually during the peak construction years.

Annual Income Impacts During Peak Construction Period

Annual Increase	Description
\$47.4 million	Direct salaries paid to construction workers who move into the region
\$28.4 million	Indirect and induced labor income stimulated by construction workers who move into the region
<i>\$75.8 million</i>	<i>Total annual income benefit to the region during peak construction period</i>

667 Operation and maintenance of the facility would require a total workforce of 1,060. Of
 668 these, 795 employees would work on site in Muscatine County. Approximately 60% of
 669 the operational workforce would be expected to migrate into the region, resulting in an

670 in-migration of 477 workers. The total salary and wages paid to the in-migrating
 671 operational workers will be approximately \$50.1 million per year. The operational
 672 employees would stimulate the creation of approximately 1,107 induced and indirect
 673 jobs. These jobs could generate additional employment income of \$39.6 million per year.
 674 While approximately 60% of the operational workforce is expected to move into the six
 675 county region, the other 40% (approximately 318 people) is assumed to already live in
 676 the region, but will receive higher incomes. The differential salaries and wages of these
 677 existing residents are estimated at \$24.8 million with associated indirect and induced jobs
 678 creating another \$19.6 million in income.

Annual Income Impacts During Operation Period

Annual Increase	Description
\$50.1 million	Direct salaries paid to operational workers who move into the region
\$39.6 million	Indirect and induced labor income stimulated by operational workers who move into the region
\$24.8 million	Increased direct salaries paid to operational workers who are current residents of the region
\$19.6 million	Indirect and induced labor income stimulated by increased salaries paid to operational workers who are current residents of the region
<i>\$134.1 million</i>	<i>Total annual income benefit to the region during operating period</i>

679 The in-migrated construction and operational workers would generate significant sales
 680 tax and income tax revenues. In addition, the nuclear facility is projected to pay
 681 approximately \$7.6 million in property taxes per year with \$3.6 million to \$3.8 million
 682 allocated to taxing authorities in Muscatine County and the balance allocated among
 683 taxing authorities in the other Iowa counties where MidAmerican has electric operating
 684 property.

685 The property values of several residences within 1.5 miles of existing nuclear power
686 facilities in Washington County, Nebraska (Fort Calhoun Nuclear Station), and Linn
687 County, Iowa (Duane Arnold Energy Center) were compared to the average county
688 property value. The comparisons demonstrate that proximity to the nuclear power
689 facilities did not deter residential development or decrease property values.

DISCUSSION OF MIDAMERICAN'S CONCLUSION 5

690 Conclusion 5: *There is not an apparent urgent need to proceed with IUB or NRC*
691 *applications for the deployment of a nuclear facility in Iowa.*

692 The nuclear feasibility analysis highlighted several uncertainties related to greenhouse
693 gas policies, SMR licensing and SMR pricing that could influence the decision to deploy
694 nuclear generation in Iowa. Potentially, the next several years could provide additional
695 clarity regarding:

- 696 a. The structure, level of reductions, schedule, and application of EPA
697 greenhouse gas limitations for new and existing fossil fueled generation.
- 698 b. Refined reserve estimates, development restrictions (if any), export
699 approvals, resource recovery and risks associated with future domestic
700 natural gas supply.
- 701 c. Regulatory approvals of small modular reactor designs and associated
702 NRC rulemakings.
- 703 d. Firming of price commitments from small modular reactor vendors for
704 engineering, procurement and construction contracts; assessed as a critical
705 input for decision making between generation alternatives.

706 Specific activities highlight the uncertainties noted above.

707 Greenhouse gas emissions

- 708 • On March 27, 2012, EPA proposed the Carbon Pollution Standard for New Power
709 Plants, which generally limits carbon dioxide emissions from new fossil fueled
710 generation to 1,000 pounds of CO₂ per MWh, a level considered commercially
711 unattainable by current coal fueled technology. However, the EPA delayed the
712 final rule, which was due April 13, 2013. The EPA also declined to set a deadline
713 for the final rules related to new fossil generation stating it had received more
714 than 2.7 million comments on its proposed rule.
- 715 • It is anticipated the EPA will also issue proposed rules limiting the CO₂ emissions
716 on existing fossil fueled generation. On April 10, 2013 the acting EPA
717 Administrator indicated that drafting CO₂ emission rules from existing fossil units
718 could start in fiscal year 2014. However, following this statement by the Acting
719 Administrator the EPA issued the following release, which added uncertainty as
720 to when and how the EPA would act:
- 721 “To clarify, EPA currently has no plans to regulate GHG emissions from existing
722 power plants. As the Acting Administrator said today, a variety of potential
723 options are on the table, but the Agency is currently focused on reviewing the
724 more than 2 million comments received on its proposed standards for new power
725 plants. To assert that any decision on any additional action has been made would
726 be incorrect.”
- 727 How the greenhouse gas rules will be structured, the magnitude and timing of
728 emission reductions, and how they are applied are all major contributors in
729 determining when new baseload generation will be needed.

730 NRC activities

731 • Several small modular reactor developers notified the NRC of their intent to
732 submit design certification applications in 2014 and 2015. The NRC is under no
733 time limitation to approve these reviews; however, a four to five year review
734 would not be unexpected, placing the certification of the small modular reactors
735 near the end of this decade.

736 • The NRC has noted potential policy, licensing and technical issues that may
737 require NRC reconsideration in assessing the design and licensing review of
738 SMRs (i.e., SECY-10-0034). These potential policy issues that may need to be
739 reassessed, and potentially be beneficial for SMRs generally include:

- 740 ○ Staffing requirements,
- 741 ○ Emergency planning requirements,
- 742 ○ Security and safeguard requirements,
- 743 ○ Appropriate licensing evaluation criteria,
- 744 ○ Appropriate licensing fees, decommissioning funding and insurance
745 requirements.

746 The timing on NRC staff recommendations and commission actions on these
747 subjects will likely follow along with the design certification process through the
748 remainder of this decade.

749 • In June 2012, the US Court of Appeals for the DC Circuit found that some aspects
750 of the generic analysis that has been incorporated into the NRC's reviews for new
751 reactor licenses through the Waste Confidence Rule needed additional analysis.
752 The NRC has decided to stop all licensing activities that rely on the Waste

753 Confidence Decision and Rule until a new final environmental impact statement
754 and rule can be issued, this report and rule is expected by no later than
755 September 2014.

756 SMR vendor activities

- 757 • Four domestic vendors are actively working on the design and potential licensing
758 of a light-water SMR.
- 759 • On November 20, 2012 the DOE awarded matching funds that could lead to the
760 licensing of an SMR for potential commercial operation by 2022. Babcock &
761 Wilcox Company's Generation mPower received the five year award for a
762 potential deployment at the Clinch River, TN site with Tennessee Valley
763 Authority ("TVA") being the licensee and operator. In February 2013, TVA
764 reportedly signed an agreement with Generation mPower to submit an application
765 for an SMR construction at Clinch River, TN. The DOE award is one part of the
766 \$452 million DOE effort to foster SMR development.
- 767 • On March 11, 2013, the DOE announced a five year SMR funding opportunity
768 similar to the November 20, 2012 award however with a 2025 commercial
769 operation target. The DOE adjusted its evaluation criteria in this SMR
770 announcement to focus on innovation and manufacturability. Applications close
771 for this second round award on July 1, 2013.

Schedule 1
Iowa Code 476.6.22

772 *a.* It is the intent of the general assembly to require certain rate-regulated public utilities to undertake
773 analyses of and preparations for the possible construction of nuclear generating facilities in this state that
774 would be beneficial in a carbon-constrained environment.

775 *b.* A rate-regulated electric utility that was subject to a revenue sharing settlement agreement with
776 regard to its electric base rates as of January 1, 2010, shall recover, through a rider and pursuant to a tariff
777 filing made on or before December 31, 2013, the reasonable and prudent costs of its analyses of and
778 preparations for the possible construction of facilities of the type referenced in paragraph “*a*”. Cost
779 recovery shall be accomplished by instituting a revenue increase applied in the same percentage amount
780 to each customer class and not designed to recover, on an annual basis, more than five-tenths percent of
781 the electric utility’s calendar year 2009 revenues attributable to billed base rates in this state. At the
782 conclusion of the cost recovery period, which shall extend no more than thirty-six months in total, the
783 board shall conduct a contested case proceeding pursuant to [chapter 17A](#) to evaluate the reasonableness
784 and prudence of the cost recovery. The utility shall file such information with the board as the board
785 deems appropriate, including the filing of an annual report identifying and explaining expenditures
786 identified in the rider as items for cost recovery, and any other information required by the board. If the
787 board determines that the utility has imprudently incurred costs, or has incurred costs that are less than the
788 amount recovered, the board shall order the utility to modify the rider to adjust the amount recoverable.

789 *c.* Costs that may be recovered through the rider described in paragraph “*b*” shall be consistent with the
790 “United States Nuclear Regulatory Guide, Section 4.7, General Site Suitability Criteria for Nuclear Power
791 Stations, Revision Two, April 1998,” including costs related to the study and use of sites for nuclear
792 generation.